State of Alaska Department of Law

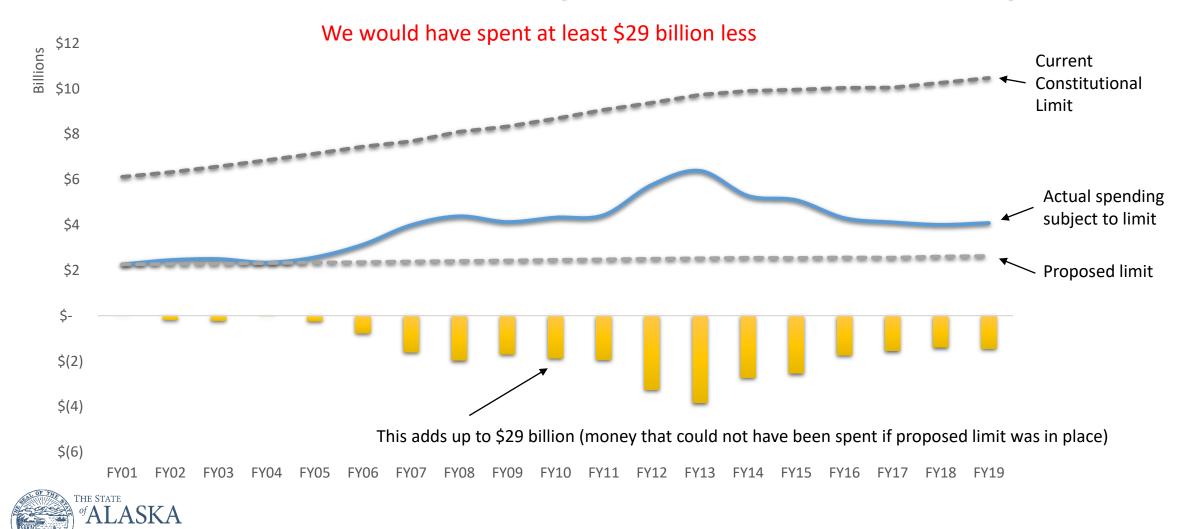
Constitutional Amendments



Alaska Revenue and Spending History



What if the Proposed Spending Cap Passed 20 Years Ago?



Appropriation Limit (SJR 6/HJR 7)

- Current appropriation limit is so high the limit is never met
- Constitutional Amendment changes the current appropriation limit to be more meaningful and impactful over time
- Deposits excess revenues annually into savings
- Limits spending from the Constitutional Budget Reserve Fund



Appropriation Limit: Calculation

Starting point is the average of the last three years appropriations.

 Growth rate can never exceed 2% (or 50% of population plus inflation, if lower than 2%).



Appropriation Limit: Exceptions Outside the Limit

 Exceptions include: permanent fund dividends, money for disasters, obligations and proceeds from bonds.

 Most substantial change from existing exceptions—capital spending is not an exception and falls within the appropriation limit cap.



Illustration of Total Budget and Appropriation Limit



Appropriation Limit: Excess Revenues Waterfall

Total amount in general fund that is "unexpended, unobligated, and unappropriated" (i.e., excess revenues)

<u>Priority #1</u>: Pay back the permanent fund principal 50% of the income that was deposited into the ERA that fiscal year

<u>Priority #2</u>: [if money remains after priority #1] Get CBR balance up to appropriation limit

<u>Priority #3</u>: [if money remains after priority #2] Put money into permanent fund principal to continue growing the fund



Appropriation Limit: CBR Changes

Existing Budget Reserve Fund

Tax and royalty settlements

Constitutional
Budget Reserve
Fund

Sweep of general fund for repayment (but always reversed through 3/4 vote by legislature)

General fund appropriation (can be done for any public purpose with 3/4 vote)



New Budget Reserve Fund

Tax and royalty settlements (no change from existing CBR)

Portion of excess revenues based on priorities in new appropriation limit

Budget Reserve Fund

Legislature, by majority vote, may only appropriate amount to fill gap between revenues in general fund and appropriation limit. (Repeals sweep provision and ¾ vote for any public purpose.)

Appropriation Limit – Legislative Changes

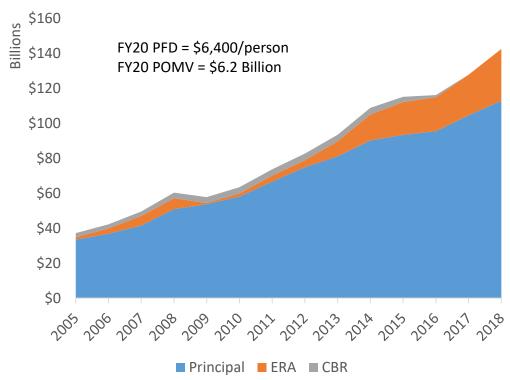
- Growth rate has been changed to the five year average of Anchorage Consumer Price Index; eliminated cap of 2%.
- Combined two exceptions into one—ensures that money received in trust (federal receipts, Mental Health Trust Authority receipts, certain revenues by public corporations, etc.) are outside of the limit
- Allows spending on capital improvements outside of the appropriation limit, but cannot exceed 10% of the amount of the limit (Governor does not support this change)



What if the Proposed Spending Cap Passed 20 Years Ago?

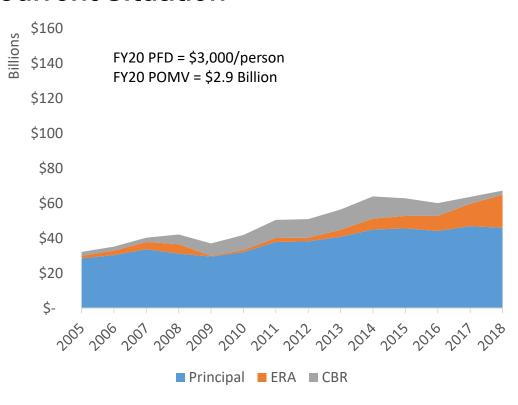
We would be having very different conversations

With Proposed Spending Limit*



^{*}The amendment limits the Balance of the CBR to one year's spending

Current Situation





Permanent Fund (SJR 5/HJR 6)

 Alaska's PFD program is unique to the United States and allows Alaskans to share in the State's resource wealth.

 "Absent another constitutional amendment, the Permanent Fund dividend program must compete for annual legislative funding just as other state programs." Wielechowski v. State, 403 P.3d 1141, 1152 (Alaska 2017).



Permanent Fund: Require PFD Payment

- Establish in the Constitution the right of Alaskans to receive a PFD
- Mandate the annual payment of a PFD; no appropriation required



Permanent Fund: Change to PFD

 Allows legislature to change the amount and eligibility requirements for PFD, but only if ratified by the people



Permanent Fund: Legislative Change

 Allows legislature to provide for a special effective date upon passage (if concurred in by 2/3 of the members of each house), so long as it is later than the 90 day default effective date



Taxes (SJR 4/HJR 5)

- Currently, taxes can be increased and new taxes can be established by the legislature and the governor with no involvement of the people
- The amendment will make sure the people and the legislature both have a say by requiring voter and legislature approval for any new or increased tax



Taxes: Legislature and Voter Approval

- Legislature No new state tax or increase in the rate of any existing state tax unless approved by the people in the next statewide election
- Initiative No new state tax or increase in the rate of any existing state tax, unless, after passed by the voters, the legislature approves by adjournment of the next regular session



Taxes: Legislative Changes

 Allows legislature to provide for a special effective date upon passage (if concurred in by 2/3 of the members of each house), so long as it is later than the 90 day default effective date

